Introduced by Senator Schiff

(Principal coauthor: Assembly Member Machado)

February 24, 2000

An act to amend Sections 30061, 30062, 30063, and 30064.1 of the Government Code, relating to law enforcement, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

- SB 1936, as introduced, Schiff. Supplemental local law enforcement funding.
- (1) Existing law establishes in each county treasury a Supplemental Law Enforcement Services Fund (SLESF) and requires that moneys from this fund be allocated to counties and cities located within a county in accordance with specified requirements for, among other things, front line law enforcement services.

This bill would revise the requirements for an allocation to a county that includes a newly incorporated city, as specified, and would require that funds be expended no later than June 30 of the following fiscal year.

(2) Existing law requires the county auditor and the city treasurer file a written, public report to with the Supplemental Law Enforcement Oversight Committee (SLEOC) on or before the date of the duly noticed public hearing held in September in each year for the purpose of considering requests for money from the fund. A summary of these annual reports is required to be submitted by the SLEOC to the Controller on or before October 15, 1998, and each year thereafter.

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This bill instead would require that the written, public report be filed with the SLEOC at least 30 days prior to the date of the duly noticed public hearing and that the summary be submitted to the Controller on or before August 15, 2001, and each year thereafter. The bill would also require a county, a city, or a city and county that fails to submit the required data or expend the SLESF moneys to forfeit its allocation, as specified, and would authorize a local law enforcement agency to submit the required data to the Controller if the SLEOC fails to do so pursuant to these provisions.

(3) Existing law provides that these provisions governing supplemental local law enforcement funding shall become inoperative on July 1, 2000, and are repealed as of January 1, 2001.

This bill would extend the operation of these provisions to July 1, 2005, and would repeal them as of January 1, 2006.

(4) The bill would declare that it is to take effect immediately as an urgency statute.

Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: ves. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Section 30061 of the Government Code 1 is amended to read:
- 3 30061. (a) There shall be established in each county
- Supplemental Law Enforcement
- 5 Fund (SLESF), to receive all amounts allocated to a
- county for purposes of implementing this chapter.
- (b) In any fiscal year for which a county receives
 - money to be expended for the implementation of this chapter, the county auditor shall allocate moneys in the
- 10 county's Supplemental Law Enforcement Services Fund
- 11 (SLESF), including any interest or other return earned
 - on the investment of those moneys, within 30 days of the
- 13 deposit of those moneys into the fund, and shall allocate
- 14 those moneys in accordance with the following
- 15 requirements:
- (1) Twelve and one-half percent to the county sheriff 16 for county jail construction and operation. In the case of

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1 Madera, Napa, and Santa Clara Counties, this allocation 2 shall be made to the county director or chief of 3 corrections.

- 4 (2) Twelve and one-half percent to the district 5 attorney for criminal prosecution.
- (3) Seventy-five percent to the county and the cities within the county, and, in the case of the San Mateo, Kern, Siskiyou, and Contra Costa Counties, also to the 9 Broadmoor Police Protection District, the Bear Valley District. Stallion Springs 10 Community Services the 11 Community Services District, the Lake Shastina 12 Community Services District, and the Kensington Police 13 Protection and Community Services District, 14 accordance with the relative population of the cities 15 within the county and the unincorporated area of the 16 county, and the Broadmoor Police Protection District in 17 the County of San Mateo, the Bear Valley Community 18 Services District and the Stallion Springs Community 19 Services District in Kern County, the Lake Shastina 20 Community Services District in Siskiyou County, and the 21 Kensington Police Protection and Community Services 22 District in Contra Costa County, as specified in the most 23 recent January estimate by the population research unit 24 of the Department of Finance. For a newly incorporated 25 city whose population estimate is not published by the 26 Department of Finance but which was incorporated 27 prior to July 1 of the fiscal year in which an allocation from 28 the SLESF is to be made, the city manager, or an 29 appointee of the legislative body, if a city manager is not 30 available, and the county administrative or executive 31 officer shall prepare a joint notification 32 Department of Finance and the county auditor with a 33 population estimate reduction of the unincorporated 34 area of the county equal to the population of the newly 35 incorporated city by July 15, or within 15 days after the 36 Budget Act is enacted of the fiscal year in which an allocation from the SLESF is to be made. No person 38 residing within the Broadmoor Police Protection District, the Bear Valley Community Services District, the Stallion Springs Community Services District, the Lake Shastina

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Community Services District, or the Kensington Police 2 Protection and Community Services District shall also be 3 counted as residing within the unincorporated area of the 4 County of San Mateo, Kern, Siskiyou, or Contra Costa, or 5 within any city located within those counties. Moneys 6 allocated to the county pursuant to this subdivision shall be retained in the county SLESF, and moneys allocated to a city pursuant to this subdivision shall be deposited in a SLESF established in the city treasury.

- (c) Subject to subdivision (d), for each fiscal year in which the county and each city, and the Broadmoor 12 Police Protection District, the Bear Valley Community 13 Services District, the Stallion Springs Community 14 Services District, the Lake Shastina Community Services and the Kensington Police Protection 15 District. 16 Community Services District, receive moneys pursuant to paragraph (3) of subdivision (b), the county, each city, 18 and each district specified in this subdivision shall appropriate those moneys in accordance 20 following procedures:
- (1) In the case of the county, the county board of 22 supervisors shall appropriate existing and anticipated 23 moneys exclusively to provide front line law enforcement 24 services, other than those services specified in paragraphs 25 (1) and (2) of subdivision (b), in the unincorporated 26 areas of the county, in response to written requests submitted to the board by the county sheriff and the district attorney. Any request submitted pursuant to this paragraph shall specify the front line law enforcement 30 needs of the requesting entity, and those personnel, equipment, and programs that are necessary to meet 32 those needs. The board shall, at a public hearing held in September in each year that the Legislature appropriates 34 funds for purposes of this chapter, consider 35 determine each submitted request within 60 days of 36 receipt, pursuant to the decision of a majority of a quorum present. The board shall consider these written requests 38 separate and apart from the process applicable to proposed allocations of the county general fund.

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(2) In the case of a city, the city council shall appropriate existing and anticipated moneys exclusively to fund front line municipal police services, in accordance with written requests submitted by the chief of police of that city or the chief administrator of the law enforcement agency that provides police services for that city. These written requests shall be acted upon by the city council in the same manner as specified in paragraph (1) for county appropriations.

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- (3) In the case of the Broadmoor Police Protection 10 11 District within the County of San Mateo, the Bear Valley 12 Community Services District or the Stallion Springs 13 Community Services District within Kern County, the 14 Lake Shastina Community Services District within 15 Siskiyou County, or the Kensington Police Protection and 16 Community Services District within Contra 17 County, the legislative body of that special district shall 18 appropriate existing and anticipated moneys exclusively to fund front line municipal police services, in accordance 20 with written requests submitted by the 21 administrator of the law enforcement agency that 22 provides police services for that special district. These 23 written requests shall be acted upon by the legislative 24 body in the same manner specified in paragraph (1) for 25 county appropriations.
- (d) For each fiscal year in which the county, a city, or 26 27 the Broadmoor Police Protection District within the 28 County of San Mateo, the Bear Valley Community Services District or the Stallion Springs Community 30 Services District within Kern County, the Lake Shastina 31 Community Services District within Siskiyou County, or 32 the Kensington Police Protection and Community Services District within Contra Costa County receives 34 any moneys pursuant to this chapter, in no event shall the governing body of any of those recipient 36 subsequently alter any previous, valid appropriation by that body, for that same fiscal year, of moneys allocated 38 to the county or city pursuant to paragraph (3) of subdivision (b).

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(e) Funds received pursuant to subdivision (b) shall 2 be expended in accordance with the provisions of this chapter no later than June 30 of the following fiscal year. A local agency that has not met this requirement shall 5 remit unspent SLESF moneys to the Controller for 6 deposit into the General Fund.

- (f) In the event that a county, a city, a city and county, or a qualifying special district does not comply with the 9 requirements of this chapter to receive an SLESF 10 allocation, the Controller shall revert those funds to the 11 General Fund.
- 12 SEC. 2. Section 30062 of the Government Code is 13 amended to read:
- 30062. (a) Except as required by paragraphs (1) and 15 (2) of subdivision (b) of Section 30061, moneys allocated 16 from a SLESF—Supplemental Law Enforcement Services 17 Fund (SLESF) to a recipient entity shall be expended 18 exclusively to provide front line law enforcement These supplement 19 services. shall moneys 20 services, and shall not be used to supplant, any existing 21 funding for law enforcement services provided by that 22 entity.
- (b) In the Counties of Los Angeles, Orange, and San 24 Diego only, the district attorney may, in consultation with 25 city attorneys in the county, determine a prorated share 26 of the moneys received by the district attorney pursuant 27 to this section to be allocated to city attorneys in the county in each fiscal year to fund the prosecution by those city attorneys of misdemeanor violations of state law.
- (c) In no event shall any moneys allocated from a the 31 county's SLESF be expended by a recipient agency to 32 fund either of the following:
- 33 (1) Administrative overhead costs in excess of 0.5 34 percent of a recipient entity's SLESF allocation for that 35 vear.
- (2) The costs of any capital project or construction 36 project funded from moneys allocated pursuant 37 paragraph (3) of subdivision (b) of Section 30061 that does not directly support front line law enforcement 40 services.

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(d) For purposes of subdivision (c), both of the 1 2 following shall apply:

- (1) A "recipient agency" or "recipient entity" is that entity that actually incurs the expenditures of SLESF 5 funds allocated pursuant to paragraph (1), (2), or (3) of subdivision (b) of Section 30061.
 - (2) Administrative overhead costs shall only be charged by the recipient entity, as defined in paragraph (1), up to the 0.5 percent of its SLESF allocation.
 - (e) For purposes of this chapter, "front line law enforcement services" and "front line municipal police services" each include antigang and community crime prevention programs.

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- SEC. 3. Section 30063 of the Government Code is 15 amended to read:
- 30063. (a) The Supplemental Law Enforcement Services Fund (SLESF) in each county or city is to be 18 expended exclusively as required by this chapter. Moneys 19 in that fund shall not be transferred to, or intermingled 20 with, the moneys in any other fund in the county or city 21 treasury, except that moneys may be transferred from the SLESF to the county's or city's general fund to the extent 23 necessary to facilitate the appropriation and expenditure of those transferred moneys in the manner required by this chapter.
 - (b) Moneys in a SLESF may only be invested in safe and conservative investments in accordance with those of prudent investment applicable standards investment of trust moneys. The treasurer of the county and each city shall provide a monthly SLESF investment report to either the police chief or the county sheriff and district attorney, as applicable.
- (c) Each year, on or before at least 30 days prior to the 34 date of the duly noticed public hearing required pursuant to paragraph (1) of subdivision (c) of Section 30061, the 36 county auditor and city treasurer shall detail and summarize allocations from the county's or city's SLESF, as applicable, in a written, public report filed with the Supplemental Law Enforcement Oversight Committee 40 (SLEOC), the county board of supervisors or city council,

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applicable, for the entirety of the immediately preceding fiscal year, and the county sheriff or police chief, as applicable.

- (d) A summary of the annual reports required in 5 subdivision (c) shall be submitted in a standardized format to be developed by the Controller, in conjunction California District Attorney's California Police Chief's Association, California Sheriff's Association, California Peace 10 Association, California County Auditor's Association, and 11 California Municipal Treasurer's Association, by each 12 SLEOC to the Controller on or before October 15, 1998 13 August 15, 2001, and each year thereafter. Upon request, 14 the Controller shall make a copy of the summarized 15 reports available to the Governor and the Legislature.
- (e) A county, a city, or a city and county that fails to 17 submit the data required pursuant to subdivision (d) or 18 fails to expend the SLESF moneys provided by the date 19 specified in subdivision (d) of Section 30061 shall forfeit 20 its allocation provided pursuant to Section 30061 for the 21 subsequent fiscal year. The Controller shall reduce the 22 effected county's allocation by the appropriate amount 23 and shall identify the county, city, or city and county and 24 the corresponding amount reduced for the affected local 25 agency. Funds not allocated pursuant to this subdivision shall revert to the General Fund.
- 27 (f) Notwithstanding subdivision if (e), 28 Supplemental Law Enforcement Oversight Committee 29 (SLEOC) fails to transmit the data to the Controller 30 required pursuant to subdivision (d), the local law 31 enforcement agency may submit its expenditure data 32 directly to the Controller no later than 15 days after the 33 date specified in subdivision (d). If the local law 34 enforcement complied agency has with 35 requirements in this chapter, it shall be eligible for an 36 allocation the subsequent fiscal year. However, the 37 Controller shall reduce the SLESF allocation to the 38 sheriff and district attorney and the cities represented in the SLEOC, and shall reduce the allocation to all the local 40 law enforcement agencies that failed to provide the

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1 expenditure data within the 15 days. Funds not allocated 2 pursuant to this subdivision shall revert to the General 3 Fund.

- 4 SEC. 4. Section 30064.1 of the Government Code is 5 amended to read:
- 6 30064.1. (a) It is the intent of the Legislature that at 7 least one hundred million dollars (\$100,000,000) be 8 appropriated in fiscal years 1998–1999 and 1999–2000 9 2000–01, 2001–02, 2002–03, 2003–04, and 2004–05 for the purpose of funding the provisions of this chapter.
- 11 (b) This chapter shall become inoperative on July 1, 2000 2005, and, as of January 1, 2001 2006, is repealed, unless a later enacted statute, which becomes effective on or before January 1, 2001 2006, deletes or extends the dates on which it becomes inoperative and is repealed.
- SEC. 5. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:
- 21 order to provide for the preservation 22 enhancement of public safety through the 23 implementation of the provisions of this bill, as they relate to COPS funds expenditures, at the earliest possible time, it is necessary for this act to take effect immediately.